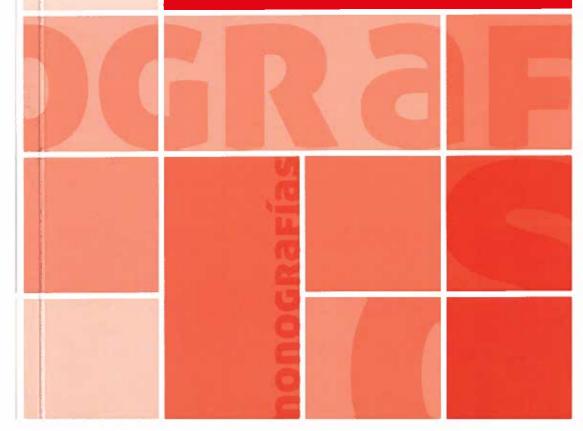




**NIEVES SANZ MULAS** 

nonoc

CRIMINAL POLICY IN THE AGE OF GLOBALISATION



# CRIMINAL POLICY IN THE AGE OF GLOBALISATION

#### COMITÉ CIENTÍFICO DE LA EDITORIAL TIRANT LO BLANCH

#### María José Añón Roig

Catedrática de Filosofía del Derecho de la Universidad de Valencia

#### ANA CAÑIZARES LASO

Catedrática de Derecho Civil de la Universidad de Málaga

#### JORGE A. CERDIO HERRÁN

Catedrático de Teoría y Filosofia de Derecho. Instituto Tecnológico Autónomo de México

#### José Ramón Cossío Díaz

Ministro en retiro de la Suprema Corte de Justicia de la Nación y miembro de El Colegio Nacional

#### **EDUARDO FERRER MAC-GREGOR POISOT**

Juez de la Corte Interamericana de Derechos Humanos Investigador del Instituto de Investigaciones Jurídicas de la UNAM

#### **OWEN FISS**

Catedrático emérito de Teoria del Derecho de la Universidad de Yale (EEUU)

#### JOSÉ ANTONIO GARCÍA-CRUCES GONZÁLEZ

Catedrático de Derecho Mercantil de la UNED

#### Luis López Guerra

Catedrático de Derecho Constitucional de la Universidad Carlos III de Madrid

#### ÁNGEL M. LÓPEZ Y LÓPEZ

Catedrático de Derecho Civil de la Universidad de Sevilla

#### MARTA LORENTE SARIÑENA

Catedrática de Historia del Derecho de la Universidad Autónoma de Madrid

#### JAVIER DE LUCAS MARTÍN

Catedrático de Filosofia del Derecho y Filosofia Política de la Universidad de Valencia

#### VÍCTOR MORENO CATENA

Catedrático de Derecho Procesal de la Universidad Carlos III de Madrid

#### FRANCISCO MUÑOZ CONDE

Catedrático de Derecho Penal de la Universidad Pablo de Olavide de Sevilla

#### ANGELIKA NUSSBERGER

Catedrática de Derecho Constitucional e Internacional en la Universidad de Colonia (Alemania) Miembro de la Comisión de Venecia

#### HÉCTOR OLASOLO ALONSO

Catedrático de Derecho Internacional de la Universidad del Rosario (Colombia) y Presidente del Instituto Ibero-Americano de La Haya (Holanda)

#### **LUCIANO PAREJO ALFONSO**

Catedrático de Derecho Administrativo de la Universidad Carlos III de Madrid

#### TOMÁS SALA FRANCO

Catedrático de Derecho del Trabajo y de la Seguridad Social de la Universidad de Valencia

#### IGNACIO SANCHO GARGALLO

Magistrado de la Sala Primera (Civil) del Tribunal Supremo de España

#### TOMÁS S. VIVES ANTÓN

Catedrático de Derecho Penal de la Universidad de Valencia

#### RUTH ZIMMERLING

Catedrática de Ciencia Política de la Universidad de Mainz (Alemania)

Procedimiento de selección de originales, ver página web: www.tirant.net/index.php/editorial/procedimiento-de-seleccion-de-originales

# CRIMINAL POLICY IN THE AGE OF GLOBALISATION

#### **NIEVES SANZ MULAS**

Profesora Titular de Derecho penal (Catedrática Acreditada)
Universidad de Salamanca

Full Professor of Criminal Law University of Salamanca

> tirant lo blanch Valencia, 2021

#### Copyright ® 2021

Todos los derechos reservados. Ni la totalidad ni parte de este libro puede reproducirse o transmitirse por ningún procedimiento electrónico o mecánico, incluyendo fotocopia, grabación magnética, o cualquier almacenamiento de información y sistema de recuperación sin permiso escrito de la autora y del editor.

En caso de erratas y actualizaciones, la Editorial Tirant lo Blanch publicará la pertinente corrección en la página web www.tirant.com.

#### Nieves Sanz Mulas

© TIRANT LO BLANCH EDITA: TIRANT LO BLANCH C/ Artes Gráficas, 14 - 46010 - Valencia TELFS.: 96/361 00 48 - 50

FAX: 96/369 41 51 Email: tlb@tirant.com www.tirant.com

Librería virtual: www.tirant.es DEPÓSITO LEGAL: V-144-2021 ISBN: 978-84-1378-324-6

Si tiene alguna queja o sugerencia, envienos un mail a: atencioncliente@tirant.com. En caso de no ser atendida su sugerencia, por favor, lea en www.tirant.net/index.phplempresa/politicas-de-empresa nuestro procedimiento de quejas.

Responsabilidad Social Corporativa: http://www.tirant.net/Docs/RSCTirant.pdf

To my Mum, the best gift and the biggest void. I think about you every day and I'll love you forever.

### TABLE OF CONTENTS

	DUCTION
	Chapter 1
	A CONCEPTUAL APPROACH TO CRIMINAL POLICY
II.	CRIMINAL POLICY AS PART OF STATE POLICY
111.	<ol> <li>Social policies: with special reference to education policy</li> </ol>
	Media policies
	Chapter 2 CRIMINAL POLICY IN THE AGE OF GLOBALISATION
	CRIMINAL POLICY IN THE AGE OF GEOBALISATION
I.	FEATURES OF TODAY'S SOCIETY
	FEATURES OF TODAY'S SOCIETY  1. The international protection of human rights and its limitations
	FEATURES OF TODAY'S SOCIETY
	FEATURES OF TODAY'S SOCIETY
II.	FEATURES OF TODAY'S SOCIETY

## Chapter 3 THE DRIVERS OF CRIMINAL POLICY

II.	THE INTERNATIONALISATION OF CRIMINAL LAW THE MEDIA AND PUNITIVISM	33 34 34 35 35 36 36 37
	Chapter 4	
	CRIMINAL POLICY IN THE PROTECTION OF LIFE	
II. III.	PREGNANT WOMEN'S CONSENT AND THE CRIME OF ABORTION	39 39 40 42
	Chapter 5 CRIMINAL POLICY ON GENDER VIOLENCE	
I. II.	THE SERIOUS PROBLEM OF GENDER VIOLENCE	45 45 4
III.	2. The choice of a gendered criminal law without a gender perspective  3. An almost exclusive focus on mild acts of male violence  4. The victimization and protection of women against their will.  5. Protection orders and false reports  TOWARDS A TRULY COMPREHENSIVE SOLUTION	46 47 47 48 49

Chapter 6	
CRIMINAL PROTECTION OF SEXUAL FREEDO	M

I.	SEXUALITY AND THE STATE MODEL	51
II.	FROM THE PROGRESSIVE REFORMISM OF THE 1995	
	PENAL CODE TO THE MORALISATION OF SEXUALITY	52
	CHILD SEXUALITY AND CRIMINAL POLICY	53 55
IV.	CRIMINAL POLICY ON PROSTITUTION	55 55
	Between abolitionism and soft prohibitionism      Towards a regulatory model for prostitution	55
	2. Towards a regulatory model for prostitution	33
	Chapter 7	
ГНІ	E CHALLENGE OF TRANSNATIONAL ORGANISED CRI	ME
I.	THE PHENOMENON OF ORGANISED CRIME	57
II.	TRANSNATIONAL ORGANISED CRIME AND CRIMINAL	
	HARMONISATION	58
III.	SPANISH CRIMINAL LAW AGAINST ORGANISED CRIME	59
	1. The limits of traditional criminal law	59
	2. Inadequate response to crimes of membership of a criminal	111
	organization or group	60
IV.	CRIMINAL POLICY ALTERNATIVES	61
	Chapter 8	
	CRIMINAL POLICY ON ILLEGAL IMMIGRATION	
	AND HUMAN TRAFFICKING	
_	THE MODIFICAL PREMIANCIAL IN THE PRA OF	
Į,	THE MIGRATION PHENOMENON IN THE ERA OF	65
	GLOBALISATION	65
	The over-criminalization of immigrants as dangerous people	66
11	CRIMINAL POLICY ON ILLEGAL IMMIGRATION	67
11.	The crime of migrant smuggling.	67
	Alternative criminal policy	68
III.	HUMAN TRAFFICKING	69
	1. Criminal policy on human trafficking	69
	2. Towards a comprehensive criminal policy	70

# Chapter 9 CRIMINAL POLICY ON DRUGS

I.	THE INEFFECTIVENESS OF THE CURRENT WAR ON DRUGS
II.	PENALISATION VS LEGALISATION
III.	ALTERNATIVE CRIMINAL POLICY: THE PORTUGUESE EXAMPLE
	Chapter 10 CRIMINALITY AND POWER: CRIMINAL POLICY ON CORRUPTION AND WHITE-COLLAR CRIME
	GLOBALISATION AND PUBLIC CORRUPTION POLITICIANS AND BUSINESSMEN: DANGEROUS FRIENDSHIPS AND IMPUNITY
III.	MEASURES AGAINST WHITE-COLLAR CRIME: THE CRIMINAL LIABILITY OF LEGAL PERSONS
IV.	MEASURES AGAINST PUBLIC CORRUPTION
	Chapter 11 CRIMINAL POLICY AGAINST TERRORISM
I.	THE CHALLENGE OF ISLAMIC TERRORISM: THE JIHAD GENERATION
II.	INTERNATIONAL CRIMINAL POLICY ON TERRORISM  1. The concept of terrorism and its components
III.	ANTI-TERRORIST CRIMINAL POLICY IN SPAIN AND ENEMY CRIMINAL LAW

CRIMINAL POLITICAL ALTERNATIVES TO THE TERRORIST PHENOMENON	
2. Parallel societies and homegrown terrorism	
3. For a criminal law that provides safeguards against terrorism.	
Chapter 12	
CULTURAL DIVERSITY AND CRIMINAL POLICY	
MIGRATION AND CULTURAL DIVERSITY: MANAGEMENT	
MODELS	
2. The English multiculturalist model	
B) Management models	
C) The necessary gender perspective	
	PHENOMENON

### INTRODUCTION

If there is a widespread feeling among those of us who work in criminal law, it is one of helplessness when we see how many people regard it as the solution to (almost) all of our problems, while ignoring the true reasons, mainly socio-economic and cultural, that lie behind crime; or worse yet, a sense of indignation when it is used for pure political gain, at the expense of citizens' rights and freedoms.

We live in turbulent times, when seldom a day goes by when we do not wake up to a news story that violently shakes us out of our western stupor: the murder of another woman by her partner or ex-partner; a fresh corruption scandal involving politicians and big businessmen who have taken advantage of their privileged position to plunder the public coffers; the rescue of hundreds of refugees in the Mediterranean and the chilling figures of those who ended up drowning on the way; terrorist attacks with dozens, if not hundreds, of victims, perpetrated in markets, restaurants, metro stations, or simply on a busy city street; or the dismantling of organised gangs involved in child pornography or the trafficking of people, organs, drugs or weapons. Businesses based on big profits and cheap lives are but a sad reflection of enormous global imbalances. Such issues, however, require urgent and viable solutions, rather than abstract or often absurd theories bereft of any practical feasibility. We criminal law specialists have already wasted too much time on such endeavors.

I have always believed that the main task of university professors is to impart knowledge that has inevitably passed through solid investigation. Professors are mainly paid to perform research and transmit the wisdom that they have gained, awakening concern, curiosity and a critical spirit in their students. Above all, the latter, judgment and critical capacity, learning to filter the massive information that reaches us through TV, radio, press, Internet or social networks, which is often selected in a biased manner, seeking to distance us from what really matters or, worse yet, from what may prove to be real solutions.

In any case, no subject could be of greater interest or concern to us, nor generate such a wide variety of opinions, as criminal policy. It forces us to take a position on problems that are certainly serious, such as the ones addressed in this work: for example, the growing authoritarian nature of criminal law, reflecting its increasing dependence on political and media powers, and economic interests that are evolving towards a neoliberal model in which numbers matter far more than people; or the great internationalisation of current criminal law, which translates into a criminal policy which bears an increasingly American imprint. It also compels us to confront old problems that have not yet been resolved, such as euthanasia, abortion, gender violence, child pornography, drug trafficking and prostitution, as well as new challenges, such as organised crime, and its links to corruption and white-collar crime, and terrorism, especially jihadist terrorism, which partly reflects Europe's failure to integrate Muslim immigrants. And, of course, the great contradiction that has arisen between unstoppable migratory flows, on the one hand, and an obsession with protecting borders on the other. This cruel reality is sentencing thousands of people to death, while forcing others to turn to organised crime in search of the vital opportunities that states deny them.

Does this book adopt a certain ideological position on each of the issues it addresses? Yes, it does, nor could it be otherwise. Criminal policy always stems from an ideological position, which may or may not be widely shared, but which must, in any case, be respected, as long as it is formulated in compliance with fundamental freedoms and rights. Just as there is none so deaf than those who will not hear, nor one so blind as those who will not see, we in the University cannot and must not allow ourselves to be intentionally deaf and blind, especially when such freedoms and rights are at stake. We academics have a social responsibility to be critical in defense of all people, supporting what is best for the society of which we are a part and to which we owe our very existence.

As ZAFFARONI reminds us with his usual brilliance, "current judicial power is out of control. The scandal could not be greater and our reaction, as legal scholars, must be proportional. What we have in our hands is not merely a minor, partial or technical issue, but a dilemma between remaining indifferent, taking refuge in a normative world full of dogmas denied by everyday reality and becoming inured to dominant bureaucracies, or really assuming the responsibility of

defending our civilisation, in line with respect for the person and our best and brightest tradition". I hope that, in the present work, I can contribute to this latter goal, to which I have dedicated, with greater or lesser fortune, my entire academic life.

Salamanca (Spain), July 2020.

In the midst of the coronavirus pandemic and missing the most important person in my life, my mother.

### monografías



Criminal Policy is the Law Subject devoted to seeking real and feasible solutions to problems, as serious as those discussed in this book. Issues such as the obvious authoritarian trait of criminal law, a reflection of its progressive dependence on political and media power. And, of course, also of some economic interests that evolve towards a neoliberal model in which figures matter much more than people. Or past problems not yet resolved, such as abortion, gender violence or drug trafficking. Additionally, new challenges such as organized crime and its close relationship with phenomena, such as corruption and white-collar crime, sky-rocketing in a global and interconnected world. Not to mention terrorism, especially the jihadist, a reflection, to a large extent, of the resounding failure in the integration of immigrants. Human migration, in turn, unstoppable, despite the increasing stubbornness of States to close their borders, thereby condemning thousands of people to death. The alternative to rotting in a refugee camp is sometimes only one: turning to organized crime seeking vital opportunities that the States either due to destination or origin, withhold. Because going from victim to criminal had never been so simple as it is now, and also with the back-up from the international community.



